



Washington State Transportation Commission SR 520 Bridge Toll Rate Adoption

Patty Rubstello, Assistant Secretary of Tolling Carl See, Senior Financial Analyst May 17, 2016

Agenda

Objective: Adopt FY 2017 and FY 2018 toll rates

- Toll rate setting timeline
- Review of scenarios and preference for Scenario 2 toll schedule
- Multi-step options for arriving at Scenario 2 toll rates and analysis results
- Commission toll rate adoption

SR 520 Toll Rate Setting Timeline

Date	Milestone
December	 Financial Results for Baseline and Alternative A WSTC Tolling Subcommittee proposes four additional scenarios for analysis File CR 101 (intent to change toll rates)
February	 Preliminary toll scenario results Subcommittee recommendation Office of the State Treasurer verifies sufficiency likelihood
March	Commission proposes draft toll scheduleFile CR 102 (proposed rule-making)
April	Public Outreach Meetings
May	 Office of the State Treasurer (OST) certification of proposed rates Public Hearing Adopt toll rates File CR 103 (final rule-making)
July 1, 2016	New toll rates take effect

What are the SR 520 Financial Plan requirements?

- The state entered into a contract with bondholders (Master Resolution No. 1117), enabling cost-effective toll financing
- The Master Resolution pledges toll revenues to the repayment of bonds issued to pay for construction and requires that toll rates generate revenue sufficient to provide for:
 - Operations and maintenance (O&M) costs
 - Repayment of principal and interest on borrowed funds
 - Timely deposit of required amounts into accounts for O&M reserves, major repair and replacement (R&R) reserves, deferred sales tax payment, revenue stabilization, etc.
 - These conditions must be met for every year in which debt is outstanding (through FY 2051)

What are the SR 520 Financial Plan requirements?

- Toll rates must also yield projected <u>net</u> revenues that meet or exceed debt service coverage targets in every year that debt is outstanding*
 - Net toll revenues = gross toll revenues collected less O&M costs
 - To issue Triple Pledge construction bonds backed in part by toll revenue, the state needs to demonstrate that net toll revenues will exceed debt service by a multiple of 1.30 <u>and</u> will exceed all debt service, including the TIFIA Loan, by a multiple of 1.15

Debt Tier / Type of Debt		Minimum Coverage Ratio Requirements		
Dept Hei	7 Type of Debt	Additional Bonds Test* Covenant		
3 nd Tier	Triple Pledge Bonds	1.30x	1.25x	
4 th Tier	TIFIA Loan	1.15x	1.10x	

^{*} The higher "Additional Bonds Test" coverage requirements must be met in order for any scheduled bond sales to occur

Other Master Resolution requirements (section 7.01)

- "The Tolling Authority shall include variable pricing in adopting Toll Rate Schedules and establishing tolls, and
- Tolls shall be set to maintain travel time, speed, and reliability and to generate sufficient Toll Revenue to meet all requirements [previously outlined]...."
- "Tolls may vary for type of vehicle, time of day, traffic conditions, or other factors designed to improve performance of the System."



Toll rate scenarios analyzed and **Commission preference**

FY 2017+	Financial		
I WARKANG I WARKANG I .		3+ Carpool Exemption	Sufficiency Findings
Financial Plan toll rates for the new bridge 15% weighted average.	Financial Plan toll rates for the new bridge	Yes	×
increase • \$4.35 max peak toll • \$2.90 midday toll	increase (4% applied 11AM – 6PM only) \$4.35 max peak toll \$250 max midday toll		√
Uniform 15% increase\$4.50 max peak toll\$2.80 midday toll	Same as Alternative A	No	√
10% increase\$4.30 max peak toll\$2.70 midday toll	 10% increase \$2.65 max midday toll \$2.05 shoulder / \$1.40 off-peak 	No	√
 Directionally tailored PM tolls \$4.25 max peak toll \$3.00 midday toll 	 \$2.75 max midday toll (+15%) \$2.00 shoulder toll (+8%) \$1.50 off-peak toll (+20%) 	No	√
Same as Baseline	 10% increase vs Financial Plan \$2.75 max midday toll (+15%) \$2.05 shoulder / \$1.40 off-peak 	Yes	×
	Weekdays Financial Plan toll rates for the new bridge 15% weighted average increase \$4.35 max peak toll \$2.90 midday toll Uniform 15% increase \$4.50 max peak toll \$2.80 midday toll 10% increase \$4.30 max peak toll 2.70 midday toll Directionally tailored PM tolls \$4.25 max peak toll \$3.00 midday toll	 Financial Plan toll rates for the new bridge 15% weighted average increase \$4.35 max peak toll \$2.90 midday toll Uniform 15% increase \$4.50 max peak toll \$2.80 midday toll 10% increase \$4.30 max peak toll \$2.70 midday toll Directionally tailored PM tolls \$4.25 max peak toll \$3.00 midday toll \$3.00 midday toll Same as Baseline Financial Plan toll rates for the new bridge 2% weighted average increase (4% applied 11AM – 6PM only) \$2.50 max midday toll \$2.50 max midday toll \$2.65 max midday toll \$2.05 shoulder / \$1.40 off-peak \$2.00 shoulder toll (+8%) \$1.50 off-peak toll (+20%) 10% increase vs Financial Plan \$2.75 max midday toll (+15%) 	Weekdays Weekends 3+ Carpool Exemption • Financial Plan toll rates for the new bridge • Financial Plan toll rates for the new bridge Yes • 15% weighted average increase increase (4% applied 11AM – 6PM only) No • \$2.90 midday toll \$2.50 max midday toll No • \$4.50 max peak toll Same as Alternative A No • \$2.80 midday toll • 10% increase No • \$4.30 max peak toll • \$2.65 max midday toll No • \$2.70 midday toll • \$2.75 max midday toll (+15%) No • \$3.00 midday toll • \$1.50 off-peak toll (+20%) No • \$3.00 midday toll • \$2.75 max midday toll (+15%) Yes

^{*} For Scenario 3, quarter rounding was applied to the toll rates for vehicles with three or more axles, calculated as multiples of the two-axle rates.



Multi-step option for phasing in Scenario 2 Tolls

Case	FY 2017	FY 2018	FY 2022	Summary
Scenario 2	+ 10% + night tolling	no change	no change	Increases FY 2016 toll rates by 10% on both weekdays and weekends in FY 2017 and adds night tolling between 11 PM and 5 AM at the rate of \$1.25; no further changes assumed.
Scenario 2.A	+ 5%	+ 5% + night tolling	no change	Two step increase achieves Scenario 2 toll rates in FY 2018. • 5% increase in FY 2017 • 5% increase in FY 2018 plus night tolling added
Scenario 2.B	+ 5%	+ 5%	+ night tolling	Three step increase achieves Scenario 2 toll rates in FY 2018 except for nights which are added in FY 2022. • 5% increase in FY 2017 • 5% increase in FY 2018 • Night tolling added in FY 2022
Scenario 2.C	+ 4%	+ 4% + night tolling	+ 2%	Three step increase achieves Scenario 2 toll rates in FY 2022. • 4% increase in FY 2017 • 4% increase in FY 2018 plus night tolling added • 2% increase in FY 2022

NOTES:

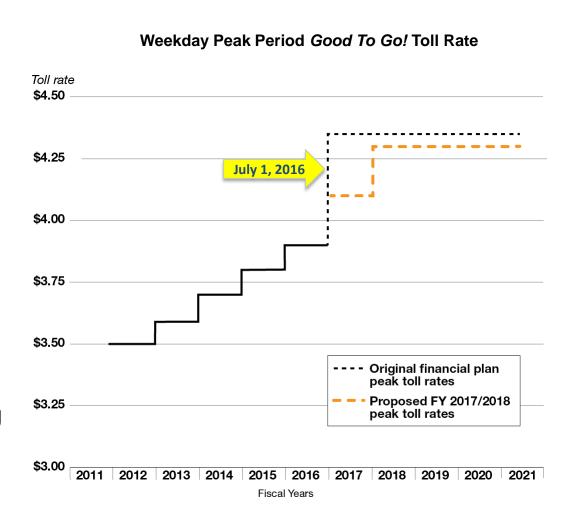
- Toll rates are assumed to be rounded to the nearest nickel; average percentage increases and percentage increases by time period may differ.
- For all cases, HOV 3+ carpools are assumed to pay tolls (not exempt) while transit busses and registered vanpools are assumed to be exempt.
- Other assumptions: Pay By Mail toll increment is \$2.00, Good To Go! Pay By Plate fee is \$0.25, and Short Term Account discount is \$0.50.

Next Steps

- Toll rate adoption
- Toll rate to take effect July 1, 2016

Original Financial Plan and Proposed Toll Rates

- Commission adopted 2.5% toll increases in 2012 through 2015 (FYs 2013-16)
- The original SR 520 Financial Plan assumed a larger step increase on July 1, 2016, coinciding with opening the new floating bridge
- This would have raised the weekday peak period toll to \$4.35
- The Commission is proposing rates lower than the original Financial Plan assumption





Commission two-step toll rate increase proposal

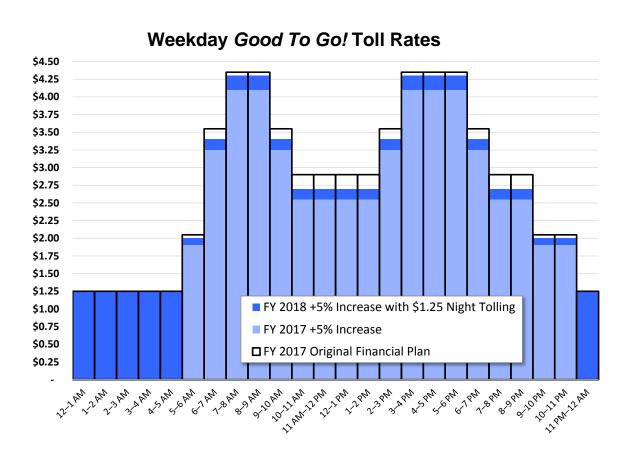
- 5% in FY 2017
- 5% + \$1.25 night tolling in FY 2018
 - Delays the original 2011 financial plan assumption for night tolling by one year
- Applies to weekdays and weekends with nickel rounding
- Maintains current exemptions for transit and registered vanpools
- Applies a \$2.00 Pay By Mail toll increment that aligns SR 520 with the toll increment for the I-405 Express Toll Lanes and SR 16 Tacoma Narrows Bridge
- Provides a bit of headroom for forecast variance in FY 2018-22

Case	FY 2017	FY 2018	FY 2022	Summary
Commission Two-Step Increase Proposal	+ 5%	+ 5% + night tolling	no change	Two step increase achieves Scenario 2 toll rates in FY 2018. • 5% increase in FY 2017 • 5% increase in FY 2018 plus night tolling added

NOTES:

- Toll rates are assumed to be rounded to the nearest nickel; average percentage increases and percentage increases by time period may differ.
- For all cases, HOV 3+ carpools are assumed to pay tolls (not exempt) while transit busses and registered vanpools are assumed to be exempt.
- Other assumptions: Pay By Mail toll increment is \$2.00, Good To Go! Pay By Plate fee is \$0.25, and Short Term Account discount is \$0.50.

Commission toll schedule proposal – Weekdays



COMMISSION PROPOSAL SUMMARY

- Meets financial sufficiency requirements
- No carpool exemptions
- Adds 5% to tolls in FY 2017 and FY 2018 for both weekday and weekend, with nickel rounding applied
- Peak weekday toll: \$4.10 and then \$4.30
- Midday weekday toll: \$2.55 and then \$2.70
- \$1.25 minimum overnight toll

ORIGINAL FINANCIAL PLAN

• Applied toll increases of 12-18% on weekdays in FY 2017 varying by time of day (15% weighted average increase)

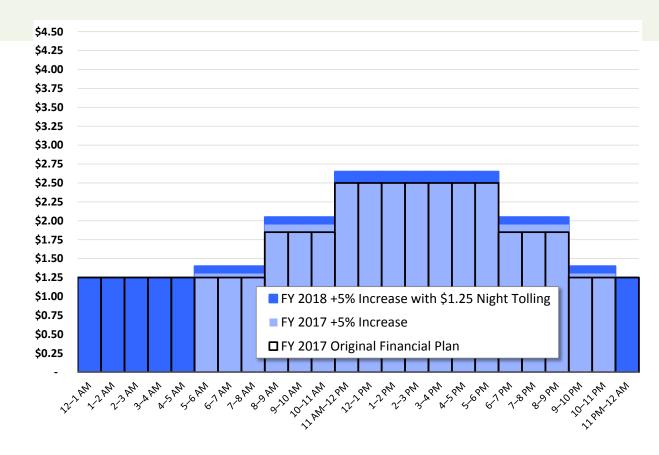


Commission toll schedule proposal –

Weekends

COMMISSION PROPOSAL SUMMARY

- Meets financial sufficiency requirements
- No carpool exemptions
- Adds 5% to tolls in FY 2017 and FY 2018 for both weekday and weekend, with nickel rounding applied
- Peak weekend toll: \$2.50 and then \$2.65
- \$1.25 minimum overnight toll

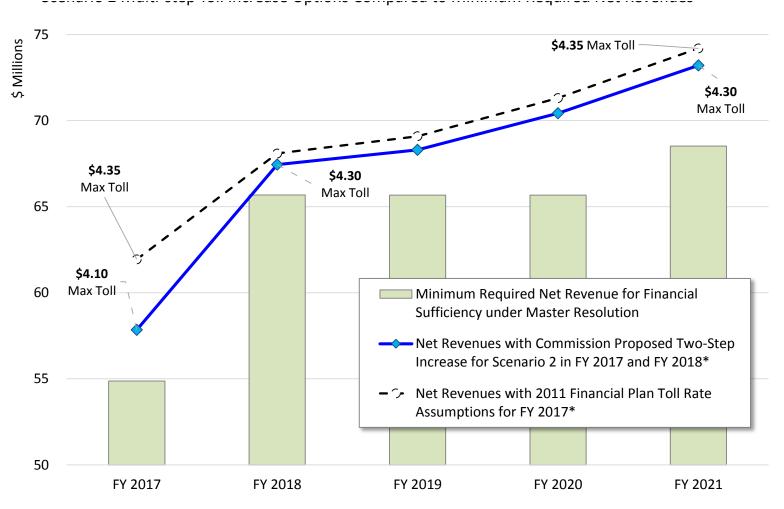


ORIGINAL FINANCIAL PLAN

Applied midday toll increase of 4% on weekends (2% weighted-average increase)

Projected and minimum required net revenues for 2011

Financial Plan and Commission proposed toll schedules



^{*} Net revenues available after deposits to the Revenue Stabilization Account



For questions or further information

Patty Rubstello, P.E.
Assistant Secretary, Toll Division
206-464-1299 or RubsteP@wsdot.wa.gov